A Appendix

A.1 Petri Nets formalism

Petri Nets (PNs), directional graphs consisting *place* and *transition* nodes, model concurrent systems with synchronous and asynchronous processes. *Places* are system states; *transitions* are points in the process where a user or an agent interacts with the system to perform an action and transition the system to the next state. *Edges* determine the dependencies between nodes. At execution time, PNs have tokens that propagate through the net between places. When a token reaches a place adjacent to a transition, if the transition is enabled and fires, the token is consumed, and new one is placed at the successor place. Token placement determines the system state. PNs easily model different dependencies: sequential, concurrent, choice, fork, join, mutual exclusion etc. In PNs with colors (CPN) [14] tokens are assigned a value, and Hierarchical PNs [11] replace subnets with transitions.

We focus on tasks that are compositions of subtasks, sets of primitives that need to be completed in order to proceed to the next stage. A *primitive* is a (simple or serial) workflow-net with colors and multiple places/transitions where there is no parallelism (see Figure 2a). They can be combined in parallel or serial using another transition. The set of colors, C, represents data semantics that agent needs to place in the environment to complete the task (i.e. flight departure or return dates). We assume that for each color in C there is at least one primitive associated with it. Let P_C be set of all primitives wrt color set C. For example, primitives are widgets that correspond to different ways of inputting departure date (as a fill-in field, or a selection from a calendar). Primitives contain an initial place (a state before the agent manipulates the environment), manipulation sequence, and end place (a state of the environment post interaction). In the instance of departure field primitive, an initial place is an empty date field, and the end place is date field with a departure field from the profile (Figure 2a). In the form filling task, agent needs to complete all the relevant fields before proceeding to the submit button that presents the next page. To that end, we introduce a *gate*, a special transition state that completes a phase and moves the system to the next (e.g. move between the pages in web navigation, or move between rooms in navigation tasks). We also partition the primitives in *active*, which make progress towards task completion, and *inactive* that are distractions and do not contribute towards the progress. *Learnable compositional tasks*, used here, is a family of a directed acyclic hyper PNs with colors induced with a set of primitives P_C and the following properties. PN has at least one gate. All primitives sampled from P_C must be reachable from a gate, but only active primitives must be predecessors to a gate. A page is a subnet consisting of all primitives leading out of a gate.

Learnable tasks described above map compositional tasks to POMDP (O, A, T, R) that define RL navigation agents, and generator architecture which allows the generator to generate tasks only with the structure defined by PN.

POMDP hidden state is a PN configuration computed as location of all tokens. The POMDP transition function maps directly to place \rightarrow transition \rightarrow next place in PN. Observations consist of the set of colors, which provide the data for the task and are renderings of all primitives in a current page. Each transition node in PN task maps to a POMDP action. Available actions directly match to enabled transitions. Each action is represented as a tuple (element, field) that denotes acting on the element using the field as an input; i.e. typing the value of the field into the element. Finally, the rewards associated with the transitions as follows. At every time step a transition fires. Agent receives a small penalty each timestep to encourage efficient navigation. Emission of new tokens after a successful firing results in a positive potential-based reward for the agent, normalized over the total number of transitions. Agents receive a task success reward (1.0 or -1.0) when PN reaches the final state or times out. As an example, consider a flight booking task where the agent is given an instruction {"Departure Date": "Friday", Destination Airport: "Los Angeles (LAX)"}. The agent first picks a field (e.g. destination airport) and finds the corresponding text box in the page; then the corresponding value ("Los Angeles (LAX)") is typed into the text box. If this value is correct, the agent receives a positive reward of 1/2 where 2 is the number of fields in the instruction. Learner RL agent is parameterized by a network $\pi(a_t|s_t;\Theta_i)$, that maps an observation s_t to output action distribution to maximize the cumulative discounted reward, i.e., $O = \sum_{t=0}^{T} \gamma^t r_t$ where r_t is the reward at time step t, γ is a discount factor, and T is the length of an episode.

To create generator the networks f_P and f_L build the task by sampling next primitive a_i directly from the PN set of primitives, and its page locations b_i . Given the structure of the compositional task that

	Login	Address	Payment	Shopping	Flight
CoDE	92%	98%	93%	95%	95%
CoDE ($\beta = -0.2, \alpha = 0.8$)	86%	100%	90%	96%	87%
CoDE ($\beta = 0.2, \alpha = 0.8$)	57%	24%	22%	33%	10%
CoDE ($\beta = -0.2, \alpha = 0.9$)	82%	94%	82%	88%	70%
CoDE ($\beta = 0.2, \alpha = 0.9$)	50%	28%	43%	25%	15%
CoDE ($M = 4, \alpha = 0.8$)	66%	71%	69%	71%	49%
CoDE ($M = 4, \alpha = 0.9$)	84%	96%	94%	91%	85%
CoDE ($M = 6, \alpha = 0.8$)	62%	47%	65%	39%	27%
CoDE ($M = 6, \alpha = 0.9$)	60%	68%	54%	69%	34%

Table 3: Ablation study of CoDE using different $\beta = \delta$ and α hyper-parameters. Using positive $\beta = \delta$ gives more conservative designs, CoDE is robust to different α values, and using larger number of episodes M gives worse performance.

we used here, location and identity of each primitive is determined with its id, page location, and time step. Compositional tasks with different topologies will need more sub-networks to determine the location of the selected primitive.

PNs define the structure of learnable tasks induced with primitives, and map directly to POMDPs. The PN formalism allows us to reason about and sample related tasks in a principled way. POMDPs define a learning problem for the RL agent, which acts on the PNs to complete the task. Our goal is to train a single RL agent that solves the set of POMDPs. In the rest of the paper, generator designs PN compositional task and the corresponding POMDP, and the learner agent learns to solve it.

A.2 Probability of successfully reaching the goal in a Chain MDP

Consider the following chain MDP (Figure 3) where the agent starts at the leftmost state (s_0) , can move right or left, the goal $(g = s_N)$ is the rightmost state, and the reward is $\{+1, -1\}$ depending on if the goal is reached within N + 2L steps. Let's assume that initially, p is the probability of taking a right action. Reaching the goal at state N via random exploration is

$$P_{reach}(N) = \sum_{t=0}^{L} P(N+t \text{ right action and t left action})$$
(5)

$$=\sum_{t=0}^{L} C(N+2t,t)p^{N+t}(1-p)^{t}$$
(6)

$$= p^{N} \sum_{t=0}^{L} C(N+2t,t)(p(1-p))^{t}$$
(7)

$$\leq p^N (1+p-p^2)^L \tag{8}$$

where $L \ge N$ and the last line comes from $(1 + x)^n = \sum C(n, k)x^k$, $C(n + 2k, k) \ge C(n, k)$ for every n > 0. In the simplest case where L = 0, this becomes p^N .

A.3 Additional Experiments

In Table 3, we present ablation studies for various hyper-parameters in CoDE. We experiment with positive and negative reward thresholds $\beta = \delta$ and different numbers of rollouts M per training iteration. For each ablation, we also sample α from {0.8, 0.9}.

 $\beta = \delta$ is an important hyper-parameter that needs careful tuning for the best performance but CoDE still outperforms baselines for different values. We observe that using a relatively high reward threshold (0.2) causes the adversary to become more conservative and increase complexity only when navigators are performing very strongly. Using a larger number of episodes can decrease performance.



Learn to Jointly Design and Navigate Environments

Figure 8: Training workflow. The adversary unrolls an environment, adding one element at the time of each page. That environment is passed on to a population of navigation agents under training. The navigators collect several episodes in the environment and their returns. The weight of the navigator agents are updated w.r.t. their returns. And the adversary weights are updated w.r.t. regret estimate and budget estimate using the best performing agent.

A.4 Training flow

In Figure 8, we illustrate the high level workflow of the CoDE.

A.5 Distribution of Primitives During Training

During training, the distribution of primitives become more skewed towards active primitives early on (as shown in Figure 6d), but as the environments get more challenging, more passive primitives are introduced as well (Figure 9). What we observe from the histograms in Figure 9 is that new primitives are slowly introduced while the ranking of the primitives is also slightly changed.

A.6 Active and Passive Primitive Frequencies

In Figure 10, we present frequencies of active and passive primitives during training. With CoDE number of both active and passive primitives increase resulting in more complex websites.

A.7 Creating primitives from DOM templates

In Algorithm 2, we outline the process for generating a new primitive from a given DOM HTML template. A DOM template is a piece of self-contained HTML with variables. We generate new primitives by assigning values to variables in DOM templates.

A.8 Detailed Results on Test Environments

We detail the aggregated results in Figure 7 and present performance of agents across tasks and difficulty levels (Figure 11). On the easiest level of tasks, CL achieves slightly lower performance than CoDE early in the training while as the task difficulty increases, the gap becomes more apparent.

A.9 cMiniGrid Details

In cMiniGrid, we use 5 different subtask primitives (Figure 12): (i) Pickup the key, (ii) Open the door, (iii) Pickup the ball, (iv) Open the box, and (v) Drop the ball. The adversary designs a grid by selecting



Figure 9: Histograms of primitives from early, middle, and late snapshots of the training.



Figure 10: Frequencies of active and passive primitives during training.

Algorithm 2: Generating a new primitive from a DOM HTML template.

Input: $D = (D_n, D_e)$: A DOM template, an HTML sub-tree with elements D_n and edges D_e Input: $V \subset D_n$: A list of elements that correspond to variables in D_n Input: $A_{v,i}$: A list of variables $A_{v,i}$ for an element $v \in D_n$ for $v \in V
ightarrow$ *literate over elements.* do $\[Flip a coin. If it is heads, <math>D_n \leftarrow D_n \setminus \{v\}$. ightarrow *Add/remove an element.* for $v \in D_n
ightarrow$ *literate over elements.* do $\[for a \in A_{v,i}
ightarrow$ *literate over variables for element v.* do $\[Flip a coin. If it is heads, sample and assign a value for <math>a.
ightarrow$ *Add/remove an variable.* If there is at least one variable remaining for element $v, D_n \leftarrow D_n \setminus \{v\}$.

a set of subtasks and cMiniGrid stitches them together according to the global subtask workflow. In Figure 12 we present the global subtask workflow and a sample design. In this example, the adversary selects *pickup key, pickup ball*, and *open box* subtasks. The sample workflow is generated from the set of subtasks while respecting the global workflow. Finally, cMiniGrid randomly places corresponding objects and the agent to empty cells in the grid. We assume that there is only a single room in the grid and the goal is always included in the set of subtasks. We use the global subtask workflow as our testbed to evaluate the performance of the population of agents.

Different from designing web pages, the order of subtasks has no effect in cMiniGrid. The adversary network is similar to the one used in gMiniWoB except that there are no predictions for number of cells and cell locations as objects are randomly assigned to cells. To train the population of agents, we use a 3-layer Convolutional Neural Network (CNN) for image and a 2-layer Multi Layer Perceptron (MLP) for position observations, respectively. A final 2-layer MLP is applied to image and position encodings to generate a distribution over actions. We use ReLU activations in both networks.

A.10 Comparison of α in budget weighting

In Figure 13, we plot results where CoDE is trained with different α weights. We observe that as the α increases, we get consistent improvements illustrating the importance of the novel budget loss. With very small α , the performance also degrades over time as the adversary is not able to adapt to skill level of agents.

A.11 Web Environment Design Primitives

In Table 4, we present the list of design primitives, corresponding templates, types, and descriptions.

Design Primitive	Design Template	Active/Passive	Description
addressline1	input	active	Main address information
addressline2	input	active	Secondary address information
cabin	multi-selection	active	Multiple cabin options
captcha	input	active	Captcha information
carousel	carousel	passive	Items with images in a carousel with
			previous and next buttons
cart	cart	passive	Items in a product cart with promo
			code information
сс	multi-selection	active	Multiple credit card type options
cccvv	input	active	Credit card CVV information
ccexpdate	input	active	Credit card expiration date informa-
			tion
ccnumber	input	active	Credit card number information
city	input	active	City address information
dealmedia	media	passive	Product media with image, label,
			and link
deck	deck	passive	Multiple product decks with image,
<u> </u>		•	label, and link
departureairport	input	active	Departure airport information
departuredate	input	active	Departure date information
destinationairport	input	active	Destination airport information
destinationdate	input	active	Destination date information
firstname	input	active	First name information
flighttype	multi-selection	active	Multiple flight type options
footer	footer	passive	Footer with links and information
forgotpassword	link	passive	Link with forgot password context
forgotusername	link	passive	Link with forgot username context
fullname	input	active	First and last name information
header	label	passive	Generic header
header_login	label	passive	Header for login form
header_select_items	label	passive	Header for item selection
inpgroup	input	passive	Generic input with default search
			context
lastname	input	active	Last name information
navbar	navigation bar	passive	A navigation bar with a menu
next_checkout	button	passive	Next button with checkout context
next_login	button	passive	Next button with login context
next_login_page	button	passive	Next button with login context
numberofpeople	multi-selection	active	Multiple number of people options
password	input	active	Password information
rememberme	selection	active	Checkbox with remember me con-
			text
state	input	active	State information
stayloggedin	selection	active	Checkbox with stay logged in con-
			text
submit	button	passive	Submit button
username	input	active	Username information
zipcode	input	active	Zipcode information

Design Primitives and Their Descriptions

Table 4



Figure 11: Task success rate comparison of CoDE and baseline models on test environments with increasing difficulty levels. From left to right, columns correspond to increasing difficulty. From top to bottom, rows correspond to different test environments.





A.12 List of Test Environments

In Figure 15, we present screenshots of the testing environments with the hardest difficulty levels. While "Login", "Enter Address", "Enter Payment", and "Flight Booking" are single page environments, "Shopping" is a multi-page environment where an agent needs to first navigate the home page and then solve "Login" and "Enter Address" tasks.

A.13 Example web page designs

In Figure 16, we present more screenshots of generated pages by the adversary from including multi-page websites. They cover a very broad spectrum of complexities and DOM tree structures. As an example, two web pages on the top right both have "City", "CVV", and "Address" elements but with different orders. This allows the web navigation agents to observe a website in multiple different ways for better generalization.



Figure 13: Aggregated task success rate comparison of CoDE trained with different α weights. CoDE yields the best performance with a strong α illustrating the importance of the introduced budget mechanism for the compositional task design in web navigation.

			номе
		HOME	2020-2021 The Company. Contact Terms Support Full Site
	HOME	2020-2021 The Company.	From
	First Name Last Name	Contact Terms Support Full Site	То
номе	Last Name Address	Payment Credit Card Debit Card	Depart
Username	Address	Full name	Return
Username	Apt #		
Password	City	Credit card number	Number of passengers
Password	City		
Remember me Stay logged in	ZIP Code	Expiration date	Cabin
Enter Captcha	Zipcode		CEconomy
	State	cvv	First
Forgot user name. Forgot password.	CA	•	Oneway Roundtrip
Continue	Continue	Continue	Continue
(a) Login	(b) Enter Address	(c) Enter Payment	(d) Flight Booking

Figure 14: Screenshots of single page test environments.

A.14 Implementation Details on Web navigation and adversary networks

Following [17], we design web navigation agent networks as DOM and profile encoders with pairwise similarity scoring. Each web navigation agent policy network has 104501 parameters.

In Figure 17, we detail the adversary network architecture for a single design action with the parameters used in this work. We use 100 dimensions for hidden vectors for all dense layers as well as the LSTM network. Every dense layer is stacked twice and tanh activation function is applied on

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		Password	City
		Remember me Stay logged in	ZIP Code
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arch		Forgot user name. Forgot password.	 CA
		Continue	Continue

Figure 15: Screenshots of multi-page "Shopping" environment. The "Shopping" environment is composed of a complex home page and additional "Login" and "Enter Address" pages.

			Depart
		Credit card number	Full name
	Payment		
	Credit Card	City	
	O Debit Card	City	CVV
	Oneway	oky	
	Roundtrip	cvv	Address
	Expiration date		Address
		Address	City
Remember me ill name	Depart	Address	City
		Enter Captcha	Enter Cantcha
drana			
uless	Fuil name		
luuress		From	From
y .	Credit card number		
City		Stay logged in	Stay logged in
m	Remember me	Cabin	Remember me
	City	Economy	Cabin
Stev langed in	City	 First 	 Economy First
Continue	Continuo	Checkout	
			Select items
			Depart
			Credit card number
		Expiration date	
			CVV
		Full name	
			Full name
		Credit card number	
	Expiration date		
niration data			Aduress
piratori dato	Depart	cvv	Address
			City
Oneway		City	City
	Credit card number	City	From
pan		Address	
	CVV	Address	Enter Captcha
V		Enter Control	
	Full name	Enter Captona	
Iname			Stay logged in
		From	Cabin
- 194	City		First
ait cara number	City	Stay logged in	
	Address	Cabin	Checkout
	Address	Economy	
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m	E THE LAND AND AND A DATA	First	Username
		Checkout	Password
		First Checkout Remember me	Password Password
dress	From	First Checkout Remember me Password	Password Password Search
	From	First Checkout Remember me Password Password	Password Password Search
ddress	From	Fint Checkout Remember me Password Password ZIP Code	Password Password Search Place Order
Address ter Captcha	From Stay logged in Cabin	First Checkout Remember me Password Password ZIP Code ZIpcode	Vsemane Password Password Search Place Order Forgot password. Forgot user name.
\ddress ler Captcha	From Stay logged in Cabin Cabin	 First Checkout Remember me Password Password ZIP Code Zipcode Bahm 	Vsername Password Password Search Forgot password Forgot password Forgot password Forgot password
Address er Capicha	From Stay logged in Cabin Economy First	 First Checkout Remember me Password ZIP Code Zipcode Return 	Vsername Password Password Search Flace Order Forget passengers Number of passengers
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Figure 16: Screenshots of sample pages generated by the adversary.



Figure 17: Adversary network architecture. Each box corresponds to a dense layer with the shape of the corresponding linear transformation matrix. Each dense layer also includes a bias vector with the same size as the columns of the corresponding matrices.

the output of all non-final dense layers. Total number of parameters for the adversary policy network is 152461.

For both cMiniGrid and gMiniWoB tasks, we use $\beta = \delta = 0.0$ for reward thresholds and M = 2 based on a hyper-parameter search (see Appendix A.3).

A.15 Limitations

One limitation of our method is that the difficulty objective in Eq. 2 is based on the number of primitives N added to the compositional task. It may not always be the case that difficulty is a direct function of the number of primitives, and in that case the difficulty objective would not generalize to those types of tasks. As an alternative incentive, we provide the population-based regret (PopRegret). Although the empirical results show that optimizing for PopRegret alone learns much more slowly, it is more environment-agnostic and could be useful for a range of tasks.

A second limitation of our method is that it still requires building an environment-specific rendering function that can translate the generator's actions into a feasible compositional task (e.g. by linking web pages together). We rely on pre-defined primitives for each environment to enable the adversary to construct the tasks.

A.16 Broader Impact

The immediate application of this work is to train RL agents to complete web navigation tasks for users. This could free up time for people, because instead of manually clicking through websites to perform tasks such as flight booking, they could simply issue a language query such as "Book me a flight to San Francisco on Tuesday". We do not foresee that this application would lead to job automation, since by its nature web-based form-filling is a task that does not require interacting with a person. More broadly, enabling RL agents to better perform compositional tasks could be a

step towards future applications such as autonomous driving and household robotics. Each of these applications comes with both potential harms (such as job automation) and benefits (such as increased efficiency, or improved elder care).